Michigan State University Stormwater Management Program



Permittee: MICHIGAN STATE UNIVERSITY

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Chapter 1 - Stormwater Management Program (SWMP) Overview

This Stormwater Management Program (SWMP) has been developed by Michigan State University (MSU) in accordance with the requirements of the State of Michigan National Pollutant Discharge Elimination System (NPDES). The NPDES Program protects the surface waters of the state by assuring that discharges of wastewater comply with state and federal regulations. Anyone discharging or proposing to discharge wastewater to the surface waters of the state shall apply for and obtain a valid NPDES permit prior to the wastewater discharge. NPDES permits are required under Section 402 of the Federal Clean Water Act (the Federal Act), as amended (33 U.S.C. 1251 et seq., P.L. 92-500, 95-217), and under Part 31, Water Resources Protection, of Michigan's Natural Resources and Environmental Protection Act, 1994 PA 451, as amended (the Michigan Act). Part 31 of the Michigan Act also provides authority for the State to issue NPDES permits. The Michigan Department of Environment, Great Lakes and Energy (EGLE) administers the NPDES permit program for the State of Michigan.

The SWMP contains language referring to the State of Michigan Application for Discharge of Stormwater to Surface Waters from a Municipal Separate Storm Sewer System (MS4). The MSU East Lansing campus is located in the Lower Red Cedar River Watershed, and stormwater discharges to the Red Cedar River.

MSU is working to meet its permit requirements by implementing campus-based stormwater management activities and collaborative activities with other communities within the Red Cedar River Watershed and surrounding urbanized areas. The regional and campus-based frameworks for these activities are described below.

Greater Lansing Regional Committee (GLRC)

The Greater Lansing Regional Committee (GLRC) for Stormwater Management is a guiding body comprised of participating communities within the Greater Lansing Region. The committee has been established to guide the implementation of the stormwater programs for the communities within three identified urbanized watersheds: the Grand River, the Red Cedar River and the Looking Glass River watersheds.

GLRC Members

The participating MS4 entities that make up the GLRC are as follows:

- City of DeWitt
- City of East Lansing
- City of Grand Ledge
- City of Lansing
- City of Mason
- Delhi Charter Township
- Delta Charter Township
- DeWitt Charter Township
- Lansing Charter Township
- Meridian Charter Township
- Lansing School District
- Waverly Community Schools
- Clinton County
- Clinton County Road Commission
- Eaton County
- Ingham County
- Michigan State University

Within the GLRC, committees have been established to guide various components of the MS4 program. Other committees may be established as needed throughout the course of the program. A list of the committees including a brief description of their responsibilities follows.

Public Education Program (PEP) Committee

The PEP Committee guides the overall public education, participation, outreach, and involvement process. This work includes evaluation of the public education program.

Illicit Discharge Elimination Program (IDEP) / Post-Construction Committee

The IDEP/Post-Construction Committee guides the organization and implementation of the Illicit Discharge Elimination Program, mapping guidelines and field-sampling protocols. The committee also advises on matters regarding post-construction measures. The Committee has reviewed and provided recommendations related to pet waste reduction techniques, septic tank maintenance issues, and staff training, as well as channel protection and removal practices for total suspended solids.

Total Maximum Daily Load (TMDL) Committee

The TMDL Committee makes recommendations regarding the *E. coli* TMDL requirement for the Grand River, Red Cedar River, and Looking Glass River. The committee implements training programs and provides updates to GLRC members to assist in the development and implementation of individual TMDL programs.

Executive Committee

The GLRC Executive Committee is comprised of a maximum of 10 voting members consisting of the Chair, Vice Chair, Secretary, and Treasurer of the GLRC, one representative from each of the three counties, and the chairs of the Illicit Discharge Elimination Program (IDEP)/Post-Construction Committee, Public Education Program (PEP) Committee, and Total Maximum Daily Load (TMDL) Committee. The Executive Committee meets five times per year and the Full Committee meets twice per year.

Current GLRC Organization Effective September 11, 2023



Campus Stormwater Management and MSU Stormwater Committee

Stormwater is managed on the MSU campus by a team of faculty, staff and students representing a broad cross-section of the University. Units and Departments that are playing a role in managing stormwater runoff include the Office of Environmental Health and Safety (EHS), Infrastructure Planning and Facilities (IPF) Planning, Design and Construction (PDC), IPF Landscape Services, AgBioResearch, IPF Campus Planning, Campus Sustainability, Residential and Hospitality Services, Institute of Water Research, Department of Community Sustainability and Department of Biosystems and Agricultural Engineering. A summary of roles and responsibilities for campus stormwater management is included in Appendix 1.

A Stormwater Committee comprised of a subset of these representatives and chaired by a staff member in IPF PDC guides the implementation of the SWMP. The committee meets monthly to oversee SWMP activities and direct additional campus-based stormwater efforts.

Regulated Area

MSU is located in the Greater Lansing urbanized area. The MSU regulated area is shown in the map which is included in Appendix 2.

Outfalls and Points of Discharge

The Red Cedar River is the discharge point for MSU's MS4 discharges. The University's discharge database and outfall maps are included as Appendix 3.

Enforcement Response Procedure

Environmental compliance staff members from EHS have the authority to inspect and monitor stormwater-related activities on campus and require full compliance with all stormwater permit requirements. Any issues noted through the monitoring and inspection process are immediately shared with representatives from the MSU IPF, which then take necessary corrective actions. If necessary, the violation/issue is reviewed with the Stormwater Committee to discuss appropriate corrective actions and associated timelines. Records of any violations or other issues and corrective actions are maintained by EHS. Those records include the date and location of the violation/issue, a description of the violation/issue, a schedule for returning to compliance and the date the violation/issue was resolved.

Authority is granted to EHS, MSU IPF and the MSU Stormwater Committee through reporting lines to both the Office of Research and Innovation and the Office of the Vice President for Strategic Infrastructure Planning and Facilities.

Stormwater Management Program Components

The following are required components of the SWMP:

Public Education Plan (PEP), to promote, publicize, and facilitate education for the purpose of encouraging the public to reduce the discharge of pollutants to stormwater to the maximum extent practicable.

Public Participation/Public Involvement (PPP), to share components of the SWMP and encourage participation in its review and implementation.

Illicit Discharge Elimination Plan (IDEP), to detect and eliminate illicit connections and discharges to the MS4.

Post Construction Stormwater Runoff for New Development and Redevelopment Projects, to address post-construction stormwater runoff from projects that disturb one acre or more, including projects less than one acre that are part of a larger common plan of development that would disturb one acre or more.

Construction Stormwater Runoff Control, to augment Part 91 rules dealing with soil erosion, offsite sedimentation, and other construction-related wastes.

Pollution Prevention and Good Housekeeping Program, to minimize pollutant runoff to the maximum extent possible from municipal operations that discharge stormwater to the surface waters of the state.

These SWMP components are detailed in the chapters that follow.

Chapter 2 - Public Education Plan

REVISED: JANUARY 2025

The MSU Stormwater Public Education Plan (PEP) seeks to promote, publicize, and facilitate watershed education for the purpose of encouraging the public to reduce the discharge of pollutants in stormwater to the maximum extent practicable. The PEP has been developed to ensure that the targeted audiences are reached with the appropriate messages to meet the intent of the stormwater permit.

MSU's PEP is designed to raise awareness among faculty, staff, students and visitors to campus about the importance of the Red Cedar River and ways to protect water quality. Initial public education activities focused on relatively simple concepts, such as "Watershed Awareness," "Stormwater Management" and "Our Actions Affect the River." Current and planned outreach activities are emphasizing the importance of reporting illicit discharges and specific best management practices that can be undertaken to protect water quality. The University is implementing the PEP in collaboration with the Greater Lansing Regional Committee for Stormwater Management (GLRC) to comply with the stormwater permit requirements.

Required Topic Areas

The PEP has been developed to ensure that the targeted audiences are reached and includes the ten topic areas required in the permit:

An adequate PEP will implement a sufficient amount of educational activities to ensure that the targeted audiences are reached with the appropriate message(s) for the following topics:

- (A) Promote public responsibility and stewardship in the applicant's watershed(s).
- (B) Inform and educate the public about the connection of the MS4 to area waterbodies and the potential impacts discharges could have on surface waters of the state.
- (C) Educate the public on illicit discharges and promote public reporting of illicit discharges and improper disposal of materials into the MS4.
- (D) Promote preferred cleaning materials and procedures for car, pavement, and power washing.
- *(E)* Inform and educate the public on proper application and disposal of pesticides, herbicides, and fertilizers.
- (F) Promote proper disposal practices for grass clippings, leaf litter, and animal wastes that may enter into the MS4.

- (G) Identify and promote the availability, location, and requirements of facilities for collection or disposal of household hazardous waste, travel trailer sanitary wastes, chemicals, yard wastes, and motor vehicle fluids.
- *(H) Inform and educate the public on proper septic system care and maintenance, and how to recognize system failure.*
- (I) Educate the public on, and promote the benefits of, green infrastructure and Low Impact Development.
- (J) Identify and educate commercial, industrial, and institutional entities likely to contribute pollutants to stormwater runoff.

Public Participation/Involvement

As required, the Stormwater Management Program (SWMP) is available to the public via the MSU-WATER website. Local public notice requirements are met as appropriate. The SWMP and appropriate contact information are included to encourage public review. The public will be invited to participate in the implementation and periodic review of the SWMP. In addition, progress reports are included on the website after submittal to the EGLE.

The GLRC Public Participation Plan and other appropriate supporting documents are posted on the GLRC website, which serves as a tool for information sharing with the public. All GLRC documents (template manuals, progress reports, implementation materials, brochures, quarterly newsletters, annual reports, etc.) are posted. In addition, the GLRC maintains a calendar that announces public meeting information, workshops, trainings, household hazardous waste collections, and other events.

The GLRC also recognizes the importance of social media. Existing Facebook, Instagram, and X accounts help the group target different demographics and reach larger audiences. By purchasing Meta's "boosted posts" the GLRC can geographically target the audiences within the urbanized zone and ensure consistent messaging to the residents of all GLRC jurisdictions. The GLRC will continue to annually support the purchase of paid posts from Meta and track the results using social media analytics. Social media has proven to be an effective tool for outreach communication. The GLRC coordinator is responsible for creating and sharing content related to the PEP topic areas.

GLRC Topic Prioritization and PEP Evaluation

Evaluation mechanisms are essential to assess the effectiveness of public education programs. Identification of quantifiable measures provides both measurability and accountability for program activities. The GLRC first conducted a water quality survey of residents in fall 2006. The purpose of the survey was to provide a benchmark to gauge the effectiveness of regional and local public outreach campaigns on water quality issues in the Greater Lansing region. The survey results provided a baseline for evaluating the effectiveness of regional and local water quality initiatives over time. These results have been used by the GLRC and other organizations in the region to prioritize and implement public education programs through the most effective and efficient methods possible.

The 2006 survey results can be found here: Greater Lansing Regional Water Quality Survey Findings Report 2006

The GLRC conducted the survey again in 2012 and 2018 to identify successes related to the ongoing public education efforts and prioritize new public education activities.

The 2012 survey results can be found here: <u>Greater Lansing Regional Water Quality Survey Findings Report 2012</u>

The 2018 survey results can be found here: Greater Lansing Regional Water Quality Survey Findings Report 2018

The most recent survey was conducted in 2024. Results indicate the GLRC is meeting its goals of informing citizens of personal actions they can take to reduce stormwater pollution and changing behaviors to improve water quality.

The 2024 survey results can be found here: Greater Lansing Regional Water Quality Education Survey Findings Report 2024

The GLRC PEP Committee will continue exploring options for assessing PEP effectiveness in the new permit cycle, including (but not limited to) potentially duplicating the previous survey; conducting an online survey; conducting focus groups; or conducting targeted interviews of individuals in the region. An evaluation of the best option will be completed by the end of the permit cycle, scheduled for October 2027. If a duplicate of previous surveys is chosen as the best option for program evaluation, the next survey would be completed in 2030 to match previous survey timelines as approved by EGLE.

Based on the survey results, the PEP Committee prioritized and categorized educational topics as high, medium, and low priorities. The Committee also considered available resources, cost-effective outreach methods, existing public knowledge levels, and potential collaboration with other programs and agencies. High Priority topic areas include:

B. Inform and educate the public about the connection of the MS4 to area waterbodies and potential impacts discharges have on surface waters;

C. Promote proper disposal practices for grass clippings, leaf litter, and animal wastes that may enter into the MS4;

E. Inform and educate the public on proper application and disposal of pesticides, herbicides, and fertilizers;

I. Educate the public on, and promote the benefits of, green infrastructure and low

impact development.

The GLRC will report on the measurable goals achieved during regular Progress Report submissions. Throughout the permit cycle, the PEP Committee will meet to discuss progress of ongoing activities, review current priorities, track measurable goals, and explore new educational opportunities using the survey results.

The GLRC also continues to work with several partners in the surrounding area to accomplish a variety of public education efforts including the Middle Grand River Organization of Watersheds, conservation districts, and local watershed groups to develop consistent, meaningful public education messages and delivery mechanisms that will benefit the entire region. This effort has and will continue to incorporate the GLRC survey results and other available survey results in the region.

The MSU PEP is designed to raise awareness among faculty, staff, students, and visitors to campus about the importance of the Red Cedar River and ways to protect water quality. Activities in the PEP include those that are watershed-wide and thus implemented in partnership with the GLRC as well as activities planned and implemented solely on the MSU campus.

PEP Implementation Plan

Activities listed below correspond directly with the ten topic areas A - J for compliance. The plan includes both regional and MSU-specific activities. For all applicable topics, the PEP identifies:

- 1. Target audiences
- 2. Applicable topic areas and priority level
- 3. Key messages
- 4. Delivery mechanisms
- 5. Timetable
- 6. Responsible party (or parties)
- 7. Evaluation techniques

(A) Promote public responsibility and stewardship in the applicant's watershed(s).

Activity:	Continue to maintain watershed signage at road and river crossings and add visual representations of educational messages in public area(s) as opportunities allow.
Corr. Topic area:	A, B
Priority:	High
Target Audience:	Public
Key message:	Promoting local water resources, connecting the public to their surrounding environment. Signs read "Please Protect the Red Cedar River Watershed."
Delivery Mech.	Passing vehicles, people biking, walking or running will view the signs and educational messages.

Timetable: Responsibility: Evaluation:	Signs are in place and maintained by Landscape Services MSU Landscape Services; GLRC Coordinator works to expand visual representations of educational messages and promote any new location(s) on social media. Confirm the signs are in place and maintained in Progress Report; website and social media analytics on new educational messages.
Activity:	Use "Do you know your watershed?" brochure and update as appropriate
Corr. Topic area:	В
Priority:	Medium
Target audience:	Public
Key message:	The brochure educates the public about what a watershed is, information
Delivery Mecha	about local watersheds and general watershed protection.
Delivery Mech: Timetable:	Posted on the GLRC website and handed out at public events.
i intetable:	The brochure will be used at all public events (Adopt A River, Quiet Adventures Symposium, MSU Science Festival, Green Fairs, etc.), and
	was updated in 2024.
Responsibility:	PEP Committee and MSU
Evaluation:	Number of brochures provided throughout the year and website link
	traffic to digital versions.
Activity:	Promote area efforts to engage residents in volunteer stream monitoring, river clean-ups, water trail maintenance, watershed protection and education efforts, and other external regional events that complement the GLRC's mission.
Corr. Topic area(s):	
Priority:	Medium
Target audience:	Public – recruiting volunteers for action.
Key message:	Connecting residents to the river through volunteer work promotes stewardship of the watershed and provides an opportunity to discuss personal actions they can take to further protect their local water resources.
Delivery Mech:	Events page on GLRC Website and social media.
Timetable:	River monitoring, cleanup, and maintenance activities often occur in the spring and fall, activities can be sporadic and will be promoted as they occur each year.
Responsibility:	GLRC Coordinator
Evaluation:	Website traffic, engagement on social media
Activity: Corr. Topic area(s): Priority:	Medium
Target audience: Key message:	MSU Students faculty, staff, and visitors to campus; General public Our actions affect our local watersheds; report illicit discharges; take individual action to protect water quality
Delivery Mech:	The displays are used at many local events including river cleanup events,

	Grandparents University, MSU Science Festival and others as identified. The GLRC uses the display at numerous regional events. Brochures,
	stickers, bookmarks, etc. are distributed at the events.
Timetable:	Events vary annually. An MSU-specific watershed display was developed
	for use at various events.
Responsibility:	MSU-IWR and GLRC
Evaluation:	A summary of events will be provided in Progress Report
Activity:	Share GLRC core-topic articles and/or fact sheets and information
	segments on article themes and related topics to reach diverse audiences
	across media outlets.
Corr. Topic area(s):	
Priority:	Medium
Target audience:	Public, elected officials
Key message:	Articles cover the following topics:

What is a Watershed?	Pet Waste and the Environment	
Wetlands: An Overview	Storm Vs. Sanitary Sewer	
	Systems	
Who/What is the GLRC	Responsible Car Washing	
Septic System Maintenance	Adopt Your Catch Basin	
Safe Fertilizer Use	Illicit Discharge	
Vehicle Maintenance	Riparian Edge	
Safe Salting		

Delivery Mech:	Articles and fact sheets/information segments are posted on the GLRC website and social media platforms.
Timetable:	Continue to maintain articles on the GLRC website. The articles are also included on the MSU-WATER website at the following URL: <u>http://msu-water.msu.edu/resources/</u>
Responsibility:	GLRC Coordinator, PEP Committee and MSU-IWR
Evaluation:	Number of articles posted and website statistics.
Activity:	MSU Science Festival Participation
Corr. Topic area(s):	A-J (all)
Priority:	Medium
Target audience:	Students, teachers, and parents
Key message:	Water resource awareness, pollution prevention, source water protection, water conservation, infiltration, etc.
Delivery Mech:	Educational sessions/tours held on the MSU campus
Timetable:	At least once per permit cycle.
Responsibility:	MSU-IWR
Evaluation:	Number of participants

Activity: Corr. Topic Area(s) Priority: Target Audience: Key Message: Delivery Mech:	Medium Students, visitors, faculty and staff Individual involvement in stewardship has a synergistic effect Faculty will work with MSU Landscape Services and/or the MSU
	Fisheries and Wildlife Club and other student organizations as they are identified to host cleanup events on the campus portion of the Red Cedar River.
Timetable:	Minimum of twice per permit cycle
Responsibility:	Student organizations, Landscape Services, Surplus Store & Recycling
Evaluation	Center
Evaluation:	Summary of the events
Activity:	Website Development
Corr. Topic Area(s)): A-J (all)
Priority:	Medium
Target Audience:	Students, faculty, staff, citizens
Key Message:	Watershed management is an important concept; MSU is taking a proactive approach toward it.
Delivery Mech. :	Promote the website address on various displays
Timetable:	Various stormwater-related materials are provided.
Responsibility :	MSU-IWR
Evaluation:	Website statistics

(B) Inform and educate the public about the connection of the MS4 to area waterbodies and the potential impacts discharges could have on surface waters of the state.

Activity:	Affix curb markers to catch basins
Corr. Topic area:	A, C
Priority:	High
Target Audience:	Students, faculty, staff, visitors
Key message:	Bring awareness to the general public that storm drains flow to waterways of the state, to not dump pollutants into the drains.
Delivery Mech.	Continue the campus curb marker labeling program, and provide ongoing maintenance for catch basin curb markers.
Timetable:	Ongoing
Responsibility:	MSU Environmental Health and Safety (EHS) and IWR
Evaluation:	Curb markers are checked each summer season, with a replacement rate of approximately 20% across the MSU campus.
Activity:	Student Outreach
Corr. topic area:	A, C
Priority:	High
Target audience:	Students (both on- and off- campus)

Key message:	Stormwater runoff and how students can play a role in protecting water
	quality
Delivery Mech.:	MSU-WATER website; posters or displays in residence halls when
	appropriate
Timetable:	Once per permit cycle
Responsibility:	MSU-IWR; MSU Sustainability
Evaluation:	Track estimated numbers of students exposed to the materials

Activity: GLRC webpage titled "What is Stormwater" and "What's a Watershed?"

Corr. Topic Area(s):	A, C
Priority:	High
Target audience:	Public, elected officials
Key message:	This section of the website promotes watershed health information,
	describes what citizens can do, how our water is impacted, etc.
Delivery Mech.:	GLRC website and social media, website links to the GLRC webpage
Timetable:	Continuous presence on the website, update as appropriate. The About My
	Watershed page was updated in 2023.
Responsibility:	GLRC Coordinator
Evaluation:	Website link traffic, social media analytics
Activity:	GLRC quarterly newsletters and annual report
Corr. Topic area(s):	A-J (all)
Priority:	High
Target audience:	Public, elected officials
Key message:	The newsletters and annual report provide information on specific GLRC
	activities/events related to the six minimum measures. They also provide
	information related to relevant partner events and activities. They serve to
	educate municipal staff, elected officials, and also the public.
Delivery Mech.	GLRC website, social media, and links on the MSU-WATER website
Timetable:	Ongoing, newsletters are completed quarterly and the annual report is
	completed by the second quarter of the fiscal year. To expand the reach,
	the newsletter was converted to a digital format in 2024.
Responsibility:	GLRC Coordinator and MSU-IWR
Evaluation:	Website link traffic, number of newsletters/annual reports distributed at
	events, newsletter analytics.

(C) Educate the public on illicit discharges and promote public reporting of illicit discharges and improper disposal of materials into the MS4.

Activity:	Maintain the GLRC website for community-specific pollution reporting phone numbers for illicit discharges. Include reporting information on MSU-WATER website.
Corr. Topic area:	A
Priority:	High
Target audience:	Public
Key message:	To report illicit discharges and illegal dumping

Delivery Mech.	GLRC website and social media, MSU-WATER website
Timetable:	Ongoing
Responsibility:	GLRC Coordinator, PEP Committee, MSU-IWR
Evaluation:	Website link traffic and social media analytics

(D) Promote preferred cleaning materials and procedures for car, pavement, and power washing.

Activity:	Series of posters and brochures covering: car washing, pet waste, motor oil and fertilizer reduction.
Corr. Topic area(s): Priority:	
Target audience:	Public
Key message:	The posters and brochures describe the impact that bad practices related to car washing, pet waste disposal, motor oil disposal and fertilizer application can have on water quality. They also provide alternatives or best management practices for each of the four topics.
Delivery Mech.	Posters and brochures are available in hard copy for use at various events. They are also posted to the GLRC and MSU-WATER websites.
Timetable:	Continuous use at public events (Adopt A River, Quiet Adventures Symposium) and on the GLRC website/social media platforms. Brochures were updated in 2024, and will be updated as necessary.
Responsibility: Evaluation:	GLRC Coordinator, PEP Committee and MSU-IWR Number of brochures provided throughout the year, website statistics and social media analytics.

(E) Inform and educate the public on proper application and disposal of pesticides, herbicides, and fertilizers.

See corresponding topic area G below.

(F) Promote proper disposal practices for grass clippings, leaf litter, and animal wastes that may enter the MS4.

Activity:	Promote existing materials related to grass clippings and leaf litter while providing additional advice to the public on how to select a watershed- friendly vendor for lawncare management.		
Corr. Topic area:	A		
Priority:	High		
Target audience:	Public, small businesses		
Key message:	Use best management practices for management of grass clippings and leaf litter.		
Delivery Mech.	Website and social media postings, promoted through the GLRC educational display.		
Timetable:	Ongoing		
Responsibility:	GLRC Coordinator and MSU-WATER website		

Evaluation:	Number of flyers/brochures handed out, website statistics, and social media analytics.
Activity:	Continue to maintain pet waste reduction watershed signage at parks or designated dog areas and post pet waste reduction information on social media and website
Corr. Topic area(s):	A, D
Priority:	Medium
Target audience:	Public
Key message:	Promoting pet waste reduction for watershed protection, connecting the public to their surrounding environment.
Delivery Mech:	Passing vehicles, people biking, walking or running, and pet owners will view the signs. Website and social media
Timetable:	The signs will be maintained indefinitely with help from the local Road
Responsible party: Evaluation:	Commissions. Pet waste information will be present on mywatersheds.org indefinitely, with at least two GLRC social media posts per year GLRC Coordinator Signs posted, maintenance activities, website traffic, social media analytics

(G) Identify and promote the availability, location, and requirements of facilities for collection
or disposal of household hazardous waste, travel trailer sanitary wastes, chemicals, yard
wastes, and motor vehicle fluids.

Activity:	Promote local Household Hazardous Waste Collection and Recycling		
	Events.		
Corr. Topic area(s):	D, E,		
Priority:	Medium		
Target audience:	Public, small businesses		
Key message:	Pollution prevention by using available resources for appropriate disposal		
	of waste.		
Delivery Mech.	GLRC website, social media		
Timetable:	Continuous, updates as necessary and as events are scheduled.		
Responsibility:	GLRC coordinator. MSU Surplus Store and Recycling Center promotes		
	recycling and community reuse days.		
Evaluation:	Website link traffic, social media analytics		

(H) Inform and educate the public on proper septic system care and maintenance, and how to recognize system failure.

Activity:	Promote information on proper septic system care. Post Ingham County's Point of Sale/Time of Sale septic/well inspection ordinance on GLRC website.
Corr. Topic area:	A
Priority:	Low
Target audience:	Public

Key message:	Maintain your septic system; it could be contaminating local water bodies			
	through stormwater runoff.			
Delivery Mech.:	GLRC website, social media			
Timetable:	Continuous			
Responsibility:	GLRC coordinator			
Evaluation:	Website link traffic, social media analytics, brochures handed out.			

(1) Educate the public on, and promote the benefits of, green infrastructure and Low Impact Development.

Activity: Corr. topic area: Priority: Target audience: Key message: Delivery Mech. Timetable:	Promote Low Impact Development (LID) brochure, update as appropriate. A High Public, elected officials, small businesses Promote the use of LID and green infrastructure (GI) as a tool for reducing polluted runoff from development sites. The brochure explains what LID and GI are and provides examples and resources (links). GLRC website, social media, use with MSU educational display Continuous. Will be used at events such as the Quiet Adventures Symposium and Adopt-A-River and various regional events. Brochure
Responsibility: Evaluation:	was updated in 2024. GLRC Coordinator and MSU-IWR Number of brochures handed out and website traffic linked.
Activity: Corr. topic area: Priority: Target audience: Key message: Delivery Mech.: Timetable: Responsibility: Evaluation:	LID Signage A High Students, faculty, staff and visitors to campus Signs promote the benefits of GI Signs are posted at various LID practices on campus and linked to information on the MSU-WATER website: <u>http://msu-water.msu.edu/what- is-storm-water/campus-storm-water-walking-tour/</u> Ongoing IPF, Surplus Store and Recycling, MSU-IWR Track inquiries generated by the signs through the Stormwater Committee
Activity: Corr. topic area: Priority: Target audience: Key message: Delivery Mech.: Timetable: Responsibility:	GLRC local Green Infrastructure projects webpage A High Public, small businesses The webpage highlights various local LID and GI projects in the region to help encourage others to pursue projects in their own neighborhood or community. GLRC website and social media Continuous, will update as needed GLRC Coordinator

Evaluation:	Website link traffic.			
Activity: Corr. topic area: Priority: Target audience: Key message:	Green Infrastructure educational programming A High GLRC members, elected officials, public Educate public, members, and elected officials on several different best management practices (examples include: snow management, Green Infrastructure project highlights, Green Infrastructure monitoring results,			
Delivery Mech.: Timetable: Responsibility:	pervious pathways and tree preservation techniques, etc.) GLRC website, social media, newsletter distribution, presentations Continuous presence of GI information on website and social media, GLRC to host two educational stormwater seminars on topics A-F per permit cycle. GLRC Coordinator, PEP Committee			
Evaluation:	Number of people reached by email, website traffic, social media analytics. Attendance at programs.			
Activity: Corr. topic area: Priority: Target audience: Key message: Delivery Mech.: Timetable: Responsibility: Evaluation:	Grow Zone Signage A Medium Students, faculty, staff, and visitors to campus Signs emphasize importance of buffers for protecting waterways Signs are posted along the campus stretch of the river corridor Ongoing Landscape Services Track inquiries generated by the signs through the Stormwater Committee			
Activity: Corr. topic area: Priority: Target audience: Key message:	Paid promotion of educational videos A-J (all) High Public Implement practices to reduce pollution. Survey evidence suggests a strong public preference for visual education and the use of YouTube, focus on educational videos for all terries			
Delivery Mech.: Timetable:	focus on educational videos for all topics. GLRC website, GLRC social media platforms, YouTube, video distribution. Continue use of videos and expand to cover all topics. GLRC has and continues to post video segments to the website and social media platforms.			
Responsible party: Evaluation:	GLRC Coordinator Number of video views, website traffic, social media analytics			

(J) Identify and educate commercial, industrial, and institutional entities likely to contribute pollutants to stormwater runoff.

Activity:	Educate business community on MS4 and pollution prevention. Reach out to entities such as car wash facilities, lawn care companies, food establishments, and industrial and institutional entities to share information on how these operations can impact the MS4 or to partner with them in educating their customers.			
Corr. topic area(s):	A			
Priority:	Medium			
Target audience:	Businesses, industries, institutions			
Key message:	Improve stormwater management to reduce pollution.			
Delivery Mech.:	Sharing educational materials with businesses, presentations to business groups, and/or utilizing business publications.			
Timetable:	GLRC Coordinator will outreach to local businesses twice per permit cycle.			
Responsibility:	PEP Committee			
Evaluation:	Number of connections made with local businesses			
Activity:	Educate municipalities throughout Clinton, Eaton, and Ingham counties about best management practices to reduce road salt use for roads, parking lots, and sidewalks.			
Corr. topic areas:	A, B			
Priority:	High			
Target audience:	Municipalities and their road departments			
Key message:	Lessen chloride content in stormwater through smart application and storage of road salt.			
Delivery Mech:	Training and educational materials, newsletters			
Timeline:	Ensure municipal staff are educated about BMPs once during the permit cycle; provide educational materials in January quarterly newsletters.			
Responsibility:	PEP Committee, GLRC Coordinator			
1				

Chapter 3 - Illicit Discharge Elimination Program

REVISED: APRIL 2024

The Illicit Discharge Elimination Program (IDEP) describes current and proposed Best Management Practices (BMPs) to meet the minimum control measure requirements to the Maximum Extent Practicable. The following definitions apply to the IDEP:

- Illicit Discharge: Any discharge to, or seepage into, an MS4 that is not composed entirely of stormwater or uncontaminated groundwater except discharges pursuant to an NPDES permit.
- Illicit Connection: A physical connection to an MS4 that primarily conveys nonstormwater discharges other than uncontaminated groundwater into the MS4; or a physical connection not authorized or permitted by the local authority, where a local authority requires authorization or a permit for physical connections.

In addition to prohibiting illicit connections as part of the Plumbing Code in the University's Construction Standards, Standard Operating Procedures that prohibit illicit discharges into the University's storm sewer system are in place and are under the purview of MSU's Office of Environmental Health and Safety (EHS). Those Operating Procedures are included in Appendix 4.

Storm Sewer System Map

A current version of MSU's storm sewer system map is located at the MSU IPF – Planning, Design and Construction (PDC).

Finding and Eliminating Illicit Discharges: Field Identification and Review

As part of its first stormwater permit cycle, the University identified and mapped its outfall locations along the Red Cedar River. The initial discharges to the Waters of the State were identified using existing records. The river corridor was then walked and the listing of discharges was revised to reflect field conditions. Details on each discharge point were gathered during the original field investigations, including the size and location of the discharge pipe and other pertinent information. This discharge data is reviewed and updated during reinspections each permit cycle.

A listing of the known MS4 discharges and maps are included in Appendix 3. The maps and specific data on individual discharges will be updated as needed to account for new discharge points as they are constructed or newly identified discharges discovered during the reinspections each permit cycle.

<u>Procedure for Performing Field Observations: Discharge Sampling and Analysis</u> In addition to periodic site-specific investigations conducted by EHS staff members, reinspections of all MS4 discharge points will be completed once per permit cycle. The inspections are performed under dry weather conditions. Dry weather flow is defined as flow which occurs a minimum of 48 hours after any precipitation. The inspection program will include the following:

- At a minimum, the dry weather field inspection includes observing each MS4 discharge point for flow and its receiving water's characteristics. The inspection includes water clarity, color and odor; the presence of suds, oil sheens, sewage, floatable materials, bacterial sheens, algae, and slimes; staining of banks and unusual vegetative growth. MS4 discharge structures are also observed for unusual vegetative growth, staining, undocumented connections, and integrity of the structure.
- Preparing a list of any needed maintenance items on the discharge pipe, structure, or receiving water which need to be addressed by the maintenance crews.
- Updating all existing file data to reflect any structural repairs or maintenance performed on the discharge.
- Noting any new discharge points not previously identified. If a new discharge is identified, the source of the discharge will be investigated to ensure that it is a legally permitted discharge. The existing records will then be updated as appropriate and the data on the new discharge (including GPS coordinates) will be submitted to Michigan Department of Environment, Great Lakes and Energy (EGLE).

If flow is observed from any MS4 discharge point, the inspection crew will proceed as follows:

- 1. If the discharge can be identified as a legal discharge from an obvious source, the discharge will be noted and no further action taken.
- 2. Where an illicit discharge and its source are obvious, the University will correct it.
- 3. If the nature or source of a dry weather discharge cannot be readily identified, a sample will be collected and an analysis of the flow shall be conducted to determine if the discharge is illicit. At a minimum, the analysis will include temperature, pH, ammonia, surfactants, and *E. coli*.
- 4. If an illicit discharge is detected and verified through testing and analysis, but the source has not been readily identified, the University will need to identify the source of the illicit discharge. The University will utilize one or more of the following methods to identify the source of the illicit discharge:
- Indicator parameter sampling
- Dye testing
- Video testing
- Smoke testing
- Documented visual observations or physical indicators
- Drainage area investigations

MSU continues to collaborate with the Ingham County Health Department and other jurisdictions within the county on the Ingham County Surface Water Roundtable, which conducts weekly *E. coli* sampling throughout the Red Cedar River Watershed May-September. That data is available as a link from the MSU-WATER website (<u>http://msu-water.msu.edu/surface-water-monitoring-on-the-red-cedar-river/</u>).

Responding to Illicit Discharges and Spills

Spill response procedures require prompt and decisive action and well-trained staff. MSU is

committed to providing the required level of manpower, equipment, and materials to ensure timely and effective action to minimize impacts to the environment as a result of a spill or illicit discharge. EHS staff shall work with the IPF staff to determine the source of any known or reported illicit discharge. IPF departments involved include Plumbing, Roofing, Metal Services and PDC. The objective is to minimize impacts to the Red Cedar River. When MSU becomes aware of an illicit discharge, EHS will dispatch a staff person to address the situation immediately (within the hour). If warranted, sampling will be conducted at that time, with necessary follow-up actions initiated.

Upon discovery of a spill or illicit discharge, trained facility personnel will initiate the following actions:

- 1. Identify exact source and extent of the released materials with field observation and follow-up source investigation conducted as appropriate.
- 2. Deploy booms or pads as needed.
- 3. Notify IPF and MSU Police, as needed.
- 4. Evacuate all non-essential personnel from the immediate area, if required.
- 5. Stop processes and operations that may be causing release.
- 6. Take all steps necessary to minimize and mitigate the spill and contact outside emergency contractor, if necessary.
- 7. Use booms or dikes around drains.
- 8. Use inert absorbent materials to clean up the spill. Place booms around outfalls with illicit discharge.
- 9. Collected spilled material and all cleanup materials will be placed into drums, which are in good condition and properly labeled for proper storage and disposal.

Depending on the type of material spilled, proper protective equipment shall be worn prior to response activities. All spill cleanup debris will be disposed of according to local, state, and federal regulations.

Source investigations will be completed promptly, although the timeline will depend on the complexity of the system. In most situations, a response will be completed within seven days. More complicated investigations may require a longer period.

Reporting Any Releases of Polluting Materials

All response agencies required to respond to the spill event will be notified as necessary by EHS staff personnel, including state and federal authorities.

Emergency Contact List

Michigan Department of Environment Great Lakes and Energy			
	PEAS:	800-292-4706	
National Response Center:		800-424-8802	
East Lansing Fire Department:		911	

MSU Police Department:	911
Ingham County Environmental Health Department:	517-887-4312
Young's Environmental	800-496-8647

Authority to Inspect, Investigate, and Monitor

EHS and the IPF are authorized by both the Office of the Vice President for Research Innovation and the Office of the Vice President for Strategic Infrastructure Planning and Facilities to investigate any illicit discharges and to take appropriate measures to stop and eliminate the illicit discharge. Where an illicit discharge is found, the University will document the steps taken to eliminate the discharge and to assure that the discharge is in fact removed permanently. Where the discharge is due to improper housekeeping practices rather than due to a structural connection, periodic inspections of the facility will be performed by EHS.

Documentation of Illicit Discharges

Illicit Spills that occur on University property will be documented with the following information:

- 1. Date, time, and duration of the release
- 2. Type of Incident
- 3. Materials involved
- 4. Storm drains and outfalls impacted
- 5. Recovered material;
- 6. Corrective action taken
- 7. Prevention measures

In addition, implementation of the IDEP program will be reviewed annually by the MSU Stormwater Committee to discuss effectiveness of existing procedures and make changes as necessary.

IDEP Implementation Responsibility and Training

Staff members from the MSU IPF Division, EHS and Institute of Water Research will be responsible for overseeing the IDEP program, performing the IDEP inspections, and preparing the annual IDEP report.

IDEP training will be conducted both internally for MSU staff members and in cooperation with the Greater Lansing Regional Committee (GLRC) for Stormwater Management. The GLRC IDEP Committee has hosted training for the IDEP inspectors and people associated with the IDEP program. MSU has participated in those training sessions. Staff members involved with the IDEP inspection process who have not yet been trained will be trained on IDEP protocol once prior to the expiration of the current permit cycle.

In addition, Landscape Services staff members and construction inspection representatives in the MSU IPF will receive training on identifying and reporting illicit discharges. This training has

been developed and incorporated as part of the existing online stormwater training program and is tracked through the EHS training database. All staff members who will be performing illicit discharge investigations will be trained once during the permit cycle, with new hires trained within their first year of employment.

IDEP Evaluation

The effectiveness of the IDEP program can be measured by summarizing compliance with the prohibition of illicit discharges into Waters of the State. This will be measured by the number of suspected illicit discharges that are actually confirmed and then removed.

MSU will maintain records of its IDEP screening program and any illicit discharges that are identified. The records will include details of the methods used to eliminate the discharge and follow up investigations to assure that the discharge has been permanently removed. Summary information regarding each outfall will also be collected as part of the evaluation activities, as shown in the Action Plan Table that follows.

MSU will also track calls from staff members and the public regarding illicit discharges. Currently students, faculty/staff and visitors are advised to call the Office of Environmental Health and Safety (EHS) at (517) 355-0153 with any observed environmental concerns regarding the Red Cedar River. EHS will then investigate the incident. As part of its investigation procedures, EHS maintains contact with IPF at (517) 353-1760, where operators identify appropriate IPF staff members who can help with IDEP follow-up investigations. EHS is then responsible for reporting incidents to EGLE as necessary and tracking information regarding the incident.

Calls from the public and the campus community are routed from either the MSU Police or IPF to the Environmental Compliance Office of EHS. The Environmental Compliance Office then makes a record with the time/date of the call and the nature of the concern. As soon as practicable, a staff member physically verifies any issues. If any discharges are noted, a sample is taken and analyzed, and further investigation is undertaken to determine the source of the discharge. If no issues are verified by the MSU staff, a note will be made on the record, and the approximate location will be watched in the future to see if the issue arises again. Records of these calls and responses are maintained by EHS.

A Red Cedar River Contingency Plan is also in place that would be followed in the event of a release that triggers requirements under the Clean Water Act. Copies of the plan are maintained at EHS, MSU Police and the East Lansing Fire Department with a summary of any corrective measures, if required.

The MSU Stormwater Committee will review the implementation of the IDEP program annually, including a review of training records and response to complaints.

Illicit Discharge Regulatory Mechanism

Standard Operating Procedures that address illicit discharges are in place and enforced by EHS. These are included as Appendix 4. In addition, MSU's Pollution Prevention Incident Plan (PIPP) and its Spill Prevention, Control, and Countermeasure (SPCC) plan are designed to meet the requirements under R323.2190, Part 31 to prevent the release of chemicals, petroleum products or waste products into the waters of the State of Michigan. Good housekeeping, inspections, training and rapid response are measures used to minimize impacts to local waterways.

Minimum Measure	BMPs	Begin By	Complete By	Evaluation Methods	Comments
IDEP	Identify illicit discharges and take corrective actions		Long Term	No. of illicit discharges identified and database of corrective actions taken.	
IDEP	Update map and listing of all MS4 annually to EGLE if new discharges are added.		Ongoing	No. of new discharges added, mapped & provided to EGLE	
IDEP	GPS all MS4 outlets to Waters of the State and provide latitude and longitude to EGLE for their use.		Completed	No. of outlets tracked through GPS	
IDEP	Inspect all on-campus discharge points	2025	2027	Summary of each discharge point	
IDEP	Staff Training on IDEP inspection procedures	Continued from first permit cycle	Ongoing	List of staff trained on IDEP protocol	
IDEP	Staff Training on identifying and reporting illicit discharges		Ongoing	List of staff trained	

The IDEP Action Plan, Timeline and Evaluation Methods are included in the table below:

Chapter 4 - Post Construction Stormwater Runoff

UPDATED APRIL 2024

Post construction stormwater runoff controls are necessary to maintain or restore stable hydrology in receiving waters by limiting surface runoff rates and volumes and reducing pollutant loadings from sites that undergo development or significant redevelopment. Under Michigan's MS4 stormwater permit, post construction stormwater runoff from all new and redevelopment projects that disturb one acre or more, must meet the following stormwater discharge criteria:

- Treatment methods shall be designed on a site-specific basis to achieve discharge concentrations of total suspended solids (TSS) not to exceed 80 milligrams per liter (mg/l) resulting from up to one inch of rainfall.
- The channel protection criteria shall maintain post-development site runoff volume and peak flow rate at or below existing levels for all storms up to the 2-year, 24-hour event (2.42 inches).

Much of the campus has been developed or urbanized, and soils generally have limited infiltration and percolation capacity. Meeting these stormwater requirements on an individual project basis in the developed part of campus is very difficult since there is inadequate land area to create Low Impact Design (LID) techniques for volume control or to store stormwater for rate control. The MSU Stormwater Committee met with representatives from the Michigan Department of Environment, Great Lakes and Energy (EGLE) throughout the second MS4 permit cycle to pursue an alternative approach to meeting the stormwater requirements. In 2010, EGLE approved the University's alternative approach to meeting post-construction stormwater controls. The approval letter is included in Appendix 5.

Stormwater Design Standards and Off- Site Mitigation

The approach for MSU views the campus as one parcel with the Red Cedar River as its outlet. Each individual development or redevelopment project is required to evaluate a method of complying with the stormwater requirements at the site and prepare a cost estimate for construction, following the procedures in the MSU Stormwater Design Standards, which will then be submitted to the campus Stormwater Committee. The methodology used in the development of the design standards was vetted through EGLE staff in a series of meetings. A copy of the MSU Stormwater Design Standards is included in Appendix 6.

Under the alternative approach, projects that may alter the stormwater volume or peak-rate characteristics will be tracked on a campus-wide basis and tabulated in a credit system or bank. Projects contributing to the bank will include demolition projects (e.g., buildings, parking lots, roadways) and stormwater improvement projects (e.g., hydrodynamic separators, bio-retention areas, etc.).

Recognizing that new projects located in highly developed zones of campus will have difficulty

meeting the stormwater permit standards without incurring excessive costs or without resorting to impractical solutions such as stormwater pumping, the Stormwater Committee may recommend that a project use credits from the campus bank to meet its stormwater requirements under the general permit. This decision will be made on a project-by-project basis after a site-specific evaluation and cost estimate has been completed. If a project applies for bank credits, the project may be charged a proportionate cost to help pay the capital costs associated with a larger, regional project that would be implemented to maintain the stormwater bank. Under the alternative approach, regional projects would have to demonstrate effectiveness of a 1.2 multiplier for all permit parameters over a site-specific solution. Larger development projects that have enough land area available for LID techniques that exceed their stormwater requirements may also contribute to the campus bank. If the offset bank has been expended and an offsite project is deemed necessary, the regional stormwater control project must be completed concurrently with the development or within one calendar year of substantial completion of the project.

The University is well suited to taking an alternative approach to meeting the permit requirements for several reasons. As a large, single landowner within the Red Cedar River Watershed, MSU has a strong and centralized ability to manage all development projects occurring on its property. A robust Campus Land Use Plan is in place that emphasizes planning principles that encompass environmental protection. The University is committed to linking central stormwater management planning and modeling to its long-range capital improvement and construction planning process, as well as coordinating stormwater management with its existing plans to enhance campus green space. In addition, as a Land Grant institution, MSU is committed to demonstrating new techniques for managing stormwater and involving faculty members and students in researching the effectiveness of cutting-edge approaches to dealing with stormwater management alternatives.

Documentation of Existing System

The MSU IPF Division is responsible for maintaining the storm sewer maps and infrastructure records for the campus. All storm sewer pipes and structures have been mapped and documented in a Geographic Information System (GIS) database. The campus storm sewer pipes range in size from 12 inches to 84 inches and provide stormwater conveyance for approximately 2,200 acres of north campus. All storm sewer revisions completed on construction projects are recorded as the projects are completed so the GIS system stays current.

Of the 2,200 acres on the urbanized portion of campus, approximately 1,302 acres are located within four large sub-districts (33, 37, 42 and 53). These areas comprise the south-central academic core area and include the most likely locations for future campus development projects. A Stormwater Management Model (SWMM) detailing the hydraulic characteristics of these primary sub-districts was completed to provide an accurate planning tool for future projects considered in these districts. Stormwater improvement scenarios can be quickly evaluated for these districts, allowing MSU to accurately depict conditions and proposed water quality improvements and volume control parameters on a subwatershed basis.

A number of LID techniques have been implemented across the campus over past stormwater permit cycles, including bioretention areas and green roofs. Proprietary treatment systems have been installed as well, including numerous stormwater separators located throughout campus and a nutrient-separating baffle box that was installed at Birch and Wilson Roads.

As of July 1, 2010, any development project greater than one acre in size that has not yet completed the Schematic Design phase of the planning process is required to meet the MSU Stormwater Design Standards and submit plans for stormwater controls to the MSU Stormwater Committee. All projects that have had impervious changes will be documented in a yearly change log and monitored as part of the permit compliance activities. A runoff coefficient will be used to estimate runoff values for different land uses. When projects that reduce impervious surfaces (such as the demolition of buildings or road and sidewalk removals) are completed, a "credit" is calculated. Table 9 in the Stormwater Design Standards is used as a guideline in determining the weighted runoff value for the proposed condition, which is then compared to the current site condition to establish a credit. For example, when a parking lot area with a c value of 0.90 is changed to a grassy site with a c value of 0.15, the resulting credit would be based on the acreage times the c value reduction – in this case 0.90-0.15 or a .75 reduction. Calculations for the proposed and existing site conditions are reviewed by the Stormwater Committee and tabulated annually in the impervious change summary table. The IPF Division is responsible for maintaining the log and ensuring accurate recordkeeping regarding the post construction controls for each development project.

The most recent Stormwater BMPs Impervious Surface Summary is included in Appendix 7.

Site Specific Requirements

The MSU Stormwater Committee will be responsible for reviewing the use of infiltration BMPs to meet the water quality treatment and channel protection standards for new development or redevelopment projects in areas of soil or groundwater contamination in a manner that does not exacerbate existing conditions. The committee meets monthly to discuss upcoming development projects, including proposed stormwater treatments options. Design review methodology discourages infiltration BMPs in areas of known soil or groundwater contamination. In these areas, alternative BMP designs are discussed and proposed. The committee will annually review and assess the effectiveness of this procedure. A regional approach for stormwater infiltration may be required in instances where groundwater contamination exists. The committee is also charged with reviewing the appropriateness of infiltration techniques for land uses with high potential for contamination.

The MSU Stormwater Committee will assess each project on a site-by-site basis when determining potential locations for offsite stormwater controls. The committee serves as an unbiased entity that seeks to balance stormwater compliance, the campus Land Use Plan, aesthetics and costs for all new development projects. The committee first reviews the project for appropriateness of using onsite stormwater controls. If the cost for managing stormwater onsite approaches double that of a typical treatment system, the committee will consider a regional project in the same subwatershed district. If, due to considerations such as available land area, aesthetics or excessive cost, this alternative is deemed inappropriate, the committee will then look at subwatershed districts in the next upstream district(s) for a regional project location.

Site Plan Review

The flow chart below depicts the process that will be used for reviewing and implementing Post Construction Runoff Controls:



All projects that may affect impervious changes to the MSU campus are administered through the MSU IPF Division. For larger projects, the IPF contracts with an Architectural/Engineering (A/E) firm to develop the design and construction documents. All A/E firms must follow the MSU Construction Standards. These standards have been written to require sustainable design and LID techniques and outline the stormwater parameters all new construction projects must meet.

As a project design evolves, the A/E consultant is required to complete a preliminary design review and propose a methodology for dealing with stormwater management for the specific site in accordance with the MSU Stormwater Design Standards. Depending on the location of the project and the density of development for the existing site, there will be a limit to the number of LID techniques that can be practically implemented. Some sites will be able to meet the post construction control requirements on their own; others may require the alternative approach to compensate for the shortfall. The stormwater control methodology and cost estimate for the project to meet the permit requirements must be submitted for review.

A formal Stormwater Committee oversees compliance with post construction runoff controls. Chaired by an IPF PDC representative and comprised of staff members representing IPF-PDC, Landscape Services, Real Estate and Capital Planning, Environmental Health and Safety and the Institute of Water Research, the committee will view the development plan and determine if the project is best suited to meeting stormwater permit requirements onsite, or if a regional project may be used to meet the permit requirements on a partial or entire basis. If a regional project is determined by the committee to be a necessary option, then a capital cost may be assigned to the project for the parameter shortfalls.

When the final decision is made, each element of the stormwater standards will be documented, and the yearly change log will be updated. This yearly log maintenance is an integral part of the alternative approach and is subject to periodic audit by EGLE.

Long-Term Operation and Maintenance of Best Management Practices (BMPs) and Record Keeping

Ongoing operation and maintenance of the stormwater BMPs is a critical component of the Stormwater Management Plan. To ensure timely inspection and maintenance of the BMPs, MSU's Stormwater Management Interactive Map and mobile application have been developed and utilized. This is a web-based map of the campus that is integrated with the campus GIS system and the preventive maintenance system (Planon). When a BMP is added to the system, the attributes are added to the campus GIS system and the BMP is categorized and given an equipment number. A maintenance and inspection checklist is then included in the database along with a required schedule for periodic inspections. IPF Landscape Services is responsible for ongoing inspection and maintenance of stormwater controls. When the inspection and maintenance activities are completed on the mobile application the webpage dashboard is updated simultaneously.

The IPF Capital Project Procedures requires the project manager for IPF PDC to complete a budget sheet as the project goes to the construction phase. If a capital project has a stormwater BMP of any kind, the task code (435) is completed to establish the 20-year O&M fee. This is the trigger for the Landscape Services task to enter the BMP into the database. Landscape Services working with PDC then sets up an equipment number and determines the appropriate inspection protocol based on the type of BMP that is being installed. This is done as the project is approved for construction. In most cases the equipment number and the associated graphical updates for the device including the tributary area served are placed in the database prior to the device being constructed. The survey crew then documents the as-built condition and updates the database as necessary when the device is placed in the field. The basis of design, construction drawings and design review are filed with the project using the *Meridian* file manager. A map of campus stormwater BMPs is maintained at IPF PDC.

Chapter 5 - Construction Stormwater Runoff

UPDATED APRIL 2024

The Federal National Pollutant Discharge Elimination System (NPDES) Stormwater Program is part of the Clean Water Act administered by U.S. Environmental Protection Agency. One aspect of this program addresses runoff from construction activities. Administration of the NPDES Stormwater Program in Michigan has been delegated to EGLE. These permit requirements specifically reference discharges from construction activities where the pollutants enter the MS4 owned or operated by the permittee and when the pollutants are in violation of any of the following:

- Section 9116 of Part 91 of the Michigan Act- Sec.9116. A person who owns land on which an earth change has been made that may result in or contribute to soil erosion or sedimentation of the waters of the state shall implement and maintain soil erosion and sedimentation control measures that will effectively reduce soil erosion or sedimentation from the land on which the earth change has been made.
- Michigan's Permit-by-Rule at R 323.2190(2)(a)- Not directly or indirectly discharge wastes such as discarded building materials, concrete truck washout, chemicals, lubricants, fuels, liter, sanitary waste, or any other substance at the construction site into the waters of the state in violation of Part 31 of the Act or rules promulgated there under.

<u>Procedure to Ensure that Construction Activity One Acre or Greater in Total Earth Disturbance with the</u> <u>Potential to Discharge is Conducted by an Approved Authorized Public Agency</u>

The University works with the City of East Lansing, Ingham County and Meridian Township, which are designated by EGLE as Authorized Public Agencies and Municipal Enforcing Agencies pursuant to Part 91. As such, campus development projects must obtain a Grading/Soil Erosion and Sedimentation Control permit from the City, County or Township. Several staff members from the MSU IPF Division and AgBioResearch have successfully completed the Certified Stormwater Operator (CSWO) training and passed the CWSO/SESC Inspector exam. These individuals serve as the campus project representatives to ensure that all SESC requirements are met for new development projects.

Procedures to Ensure Adequate Allowance for Soil Erosion and Sedimentation Controls on Preliminary Site Plans, as Applicable:

As part of standard design and construction procedures on campus, staff members from IPF Planning, Design and Construction (PDC) or AgBioResearch review or prepare all Soil Erosion and Sedimentation Control Plan drawings and specifications. These documents are produced by a consultant or internally. PDC or AgBioResearch staff members begin site analysis in the Schematic Design stage or earlier. If the SESC document is being produced by a consultant, they are provided with the SESC/Stormwater Discharge checklist and other information as appropriate.

The acreage of the project and proximity to surface waters determines whether the proposed construction will require a permit. If a permit is required, the site location determines the appropriate governing agency: City, County or Township. The SESC documents are reviewed by PDC or AgBioResearch staff, in cooperation with the appropriate governing agency, multiple times throughout the design process to ensure that the appropriate controls will be in place according to the specific site. Documents are put out for bid and PDC or AgBioResearch staff confirm that all necessary SESC devices and techniques are clearly located and quantifiable.

Throughout the construction process regular site visits are performed by IPF or AgBioResearch staff members, who are Certified Storm Operators. MSU staff will go onsite either weekly or after a rain or snow melt event. If SESC deficiencies are found, the contractor is notified of the changes that need to be made, and the site is re-inspected within 24 hours to ensure that corrective actions have been completed. If not, depending on the severity of the violation, the contractor is issued a 24-hour notice. If the problem has not been addressed within 24 hours, a separate contractor is then employed to fix the issue. MSU staff members and the City of East Lansing SESC staff members periodically exchange phone calls and/or emails to provide status updates on active sites. MSU staff call East Lansing SESC staff for direction and guidance regarding problem sites.

All SESC documentation is available at IPF PDC or AgBioResearch.

Procedures to Provide Notice When Pollutants Are Discharged from Construction Activities:

Where any pollutants are discharged from a construction activity in violation of any of the above noted statutes, to MSU's storm sewer system, the University will provide the following notifications:

- If soil, sediment or any other wastes that may adversely affect adjacent properties or public rights-of-ways, are discharged from a site, the University's CSWO assigned to that project location will notify the Authorized Public Agency within 24 hours of becoming aware of the discharge and consult with them regarding EGLE notification.
- If the University suspects that the discharge may endanger public health or the environment, the violation will be reported within 24 hours of becoming aware of the discharge. The CSWO assigned to that project location will work with the MSU Office of Environmental Health and Safety (EHS), which will ultimately report the discharge to EGLE.

Files are maintained by the City of East Lansing.

<u>Procedures for the Receipt and Consideration of Complaints or Other Information Submitted by the</u> <u>Public Regarding Construction Activities Discharging Wastes to the MS4:</u>

The University's CSWOs from the IPF and AgBioResearch inspect all permitted construction sites on a regular basis. As part of the Public Education Plan activities, individuals will be instructed to contact the IPF main dispatch number - 517-353-1760 with concerns about construction activity discharges. If a complaint is received dispatch operators will then notify the CSWO assigned to that location for immediate review. All complaints will be reviewed by no later than the next business day after receipt. Any action required by the contractor will be processed immediately.

Chapter 6 - Pollution Prevention and Good Housekeeping Program REVISED: JANUARY 2025

The NPDES stormwater requirements stress the importance of developing proper pollution prevention procedures and maintaining good housekeeping practices on municipal property.

Municipal operations cover a wide variety of activities and land uses that are potential sources of stormwater pollutants. These include but are not limited to roadways; parking lots; transportation and equipment garages; fueling areas; warehouses; stockpiles of salt and other raw materials; open ditches and storm sewers; turf and landscaping for all municipal properties, including parks; and waste handling and disposal areas.

A document entitled MSU Standard Operating Procedures: Good Housekeeping and Pollution Prevention Activities: Infrastructure Planning and Facilities - Landscape Services is on file at IPF Landscape Services and is also included in Appendix 8. Operating procedures pertaining to specific requirements in the stormwater permit are included below.

Municipal Facility and Structural Stormwater Control Inventory

MSU's separate stormwater drainage system consists primarily of separate storm sewer pipes, manholes, inlets, catch basins and bioretention areas, as well as oil-water separators and proprietary devices for treating stormwater runoff. Web-based University utility maps and/or mobile applications are available, which identify catch basins and storm drains as well as help inspection and maintenance staff locate and document work tasks. These are maintained by the MSU IPF Division and serviced by Landscape Services. A listing of stormwater controls is maintained by MSU IPF.

Updating and Revising the Inventory

The University's Capital Project Procedures require the Project Manager for IPF Planning Design and Construction (PDC) to complete a budget sheet as a new project moves to its construction phase. This budget sheet includes a stormwater fee that is calculated in acres of increased impervious area. The fees are used to pay for the maintenance of the BMPs. If a capital project adds a stormwater device of any kind, PDC staff is to locate and enter the BMP into a spatial database and notify Landscape Services of the addition. This prompts a 20-year operation and maintenance plan to be developed and maintained by Landscape Services. Landscape Services, working with PDC, then sets up an equipment number and determines the appropriate inspection/maintenance protocol based on the type of BMP that is being installed. This is done as the project is approved for construction. In most cases the equipment number and the associated graphical updates for the device including the tributary area served are placed in the database prior to the device being constructed. The survey crew then documents the as-built condition and updates the database as necessary when the device is placed in the field. The basis of design, construction drawings and design review are filed with the project using the *Meridian* file manager.

Facility-Specific Stormwater Management

MSU's Stormwater Committee has reviewed the facilities with the potential to discharge pollutants to surface waters of the state. The committee meets monthly to review campus-wide stormwater issues. When assessing the pollution potential of a facility, the committee takes into account the following factors:

- Amount of urban pollutants stored at the site (e.g., sediment, nutrients, metals, hydrocarbons, pesticides, fertilizers, herbicides, chlorides, trash, bacteria, or other site-specific pollutants)
- Identification of improperly stored materials
- The potential for polluting activities to be conducted outside (e.g., vehicle washing)
- Proximity to waterbodies
- Housekeeping practices
- Discharge of pollutants of concern to impaired waters

High-Priority Sites

The Committee identified the following facilities as high-priority:

- 1) MSU Transportation Services
- 2) MSU Surplus Store & Recycling Center
- 3) Forest Akers Golf Course Maintenance Facility.

A Stormwater Pollution Prevention Plan (SWPPP) has been developed for each of these facilities and is maintained onsite.

The goals of those plans include:

- 1) Maximize control of significant polluting materials
- 2) Reduce the potential levels of these materials that could enter stormwater
- 3) Ensure that stormwater discharges from the site will not cause a violation of Michigan's water quality standards.

A copy of each SWPPP is located at the respective facilities. An Industrial Stormwater Operator in the Office of Environmental Health and Safety (EHS) is responsible for monitoring the implementation of the plans.

Procedures for spill prevention and control are documented in the University's Spill Prevention, Control and Countermeasure (SPCC) plans for campus, which are designed to meet federal requirements under 40CFR Part 112 dealing with aboveground oil storage facilities. MSU's Pollution Prevention Incident Plan (PIPP) exists to meet the requirements of Part 5 Rules of the State of Michigan dealing with chemical and petroleum storage.

The Landscape Services facility and the T. B. Simon Power Plant are both piped to the sanitary sewer system and are thus not considered high priority sites for this SWMP.

Medium-and Low-Priority Sites

MSU's parking lots and parking ramps have been identified by the Stormwater Committee as medium-priority facilities. For these and the remaining facilities identified as lower-priority sites,

standard operating procedures have been developed and implemented by Landscape Services.

Parking lots are swept on a regular basis following the street sweeping rotating schedule. All University-owned vehicles are required to undergo annual inspections to ensure that they are in proper working condition and not leaking potential pollutants. No long-term storage of student vehicles is allowed in University parking lots (lots are regularly monitored by MSU Police for inactive vehicles and vehicles are towed if necessary).

University-owned roll-off bins are visually inspected by MSU Surplus and Recycling staff throughout the construction season. In addition, roll-offs are inspected when they are returned to the Recycling Center, and staff members communicate directly with departments to address any issues with disposal of materials that may pose a risk to water resources.

In addition, MSU's Construction Standards contain provisions for addressing construction debris control. An excerpt follows:

CONSTRUCTION DEBRIS CONTROL

- A. The Contractor shall provide and administer a system for disposal of construction debris and shall be responsible for seeing that the site and the new building are at all times free of accumulated debris caused by the construction. For purposes of this paragraph, debris shall include ALL materials used in construction including construction roads and pads. Special attention should be given to materials that could leach into the ground, including but not limited to lime-based materials, all chemicals, and any liquids except clean water.
- B. The Contractor shall comply with LEED Materials & Resources Credit 2, including documentation of the Construction Waste materials recycled, reused and sent to the landfill, using the Construction Waste Management form and process provided by the Owner in Unifier. This form shall be submitted monthly and will be generated from completed payment applications. Negative reports are required.
- C. This shall include, but not be limited to, rubbish containers conveniently located throughout the site for the daily disposal of debris directly into them from each work location. Debris shall not be allowed to accumulate on the ground throughout the site overnight.
- D. All combustible debris shall be removed to a solid waste disposal site properly licensed under Act 87 of the Public Acts of 1965 of the State of Michigan.
- *E.* No burning of debris will be permitted on the Project site or elsewhere on the Owner's property.
- *F.* Should the Contractor not execute the work required in this section, the Owner reserves the right to perform the work by other forces and deduct the cost from the contract price.

Pesticides are applied only by certified applicators, and pesticide/fertilizer applications are documented by IPF Landscape Services.

EHS responds to reports of spills and leaks in parking lots when reported by MSU Police during regular patrols or when observed by passersby.

Structural Stormwater Control Operation and Maintenance Activities

The University's inventory of stormwater structural controls includes:

- Catch basins -2850
- Detention basins 48 (5.12 acres)
- · Oil/water separators 23
- Pump Stations 4

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- · Secondary Containment Aboveground Storage Tanks:
 - Landscape Services 3 (double-walled, inside concrete secondary containment)
 - Golf Course 2 (concrete secondary containment)
 - MSU Power Plant 2 (inside concrete secondary containment)
- Secondary Containment Underground Storage Tanks:
 - MSU Fueling station 3 (double walled with interstitial monitoring)
- · Vegetated swales -6 (0.21 acres)
- Constructed Wetlands 3 (29.16 acres)
- Porous pavement 68 segments (7.44 acres)
- Rain Gardens 48 (3.87 acres)
- · Underground Storage Vaults or Tanks 19

Landscape Services is responsible for collecting and disposing of debris and wastes from MSU's sewer and catch basin cleaning; street sweeping and other sources of pollution that may otherwise be discharged into the separate stormwater drainage system. MSU's Office of Environmental Health and Safety (EHS) oversees compliance with Part 121 rules dealing with liquid industrial wastes, including ensuring that contractors meet all applicable requirements. The IPF Division is responsible for ensuring compliance with Part 115 solid waste disposal.

After catch basins are cleaned, the dry collected material is dumped into a 20-yard roll-off box. A plastic box liner is placed into the box prior to dumping to avoid leaks, in the event some liquid remains. The container is then hauled to the landfill.

Street sweeping solids are temporarily stored in a 10-yard roll-off box and hauled to the landfill.

Landscape Services is responsible for the cleaning of the separate storm sewers and all catch basins and inlets associated with the public infrastructure and structural controls, with the work ultimately completed by a licensed contractor. The work is done as a corrective action when warranted but is typically completed as a preventative measure. Guidelines exist for cleaning and inspection frequencies, as detailed below.

Catch basins are inspected annually. Structures with debris volume greater than 40% of the sump capacity are identified as required for cleaning. Those units are then cleaned within one (1) year of being identified. Debris is measured and recorded prior to disposal. Waste collection and disposal is completed by a licensed contractor. As part of the cleaning process, the individual catch basins are inspected for any structural defects or abnormalities. If any defects are found, the Landscape Services supervisor will communicate with the Maintenance Services supervisor to camera the pipes connecting to the structure to check for breaks which may have caused an increase in sediment.

The contractor responsible for servicing the University's storm drain system has in place

established procedures for inspecting and cleaning catch basins and oil water separators on the campus. In addition, maintenance procedures for individual catch basins are provided in the GLRC Ordinance Committee's manual on "Good Housekeeping and Pollution Prevention for Municipal Activities" which is used as a reference by Landscape Services staff members.

As part of the University's hazardous waste program, procedures are in place to document the proper methods of handling and disposing of known hazardous or toxic materials. Annual training is required for staff members involved with handling and disposing of hazardous waste on the campus. EHS is responsible for management and compliance of regulatory requirements that are outlined in the Part 111 waste storage facility operating license and requirements set forth in CFR 262-264.

The design and maintenance of specific structural stormwater devices is included as part of the MSU Stormwater Design Standards (see Appendix 6) and the State of Michigan Low Impact Development Manual. The IPF PDC staff members are following these documents as part of the Post Construction Stormwater Runoff controls (see Chapter 4).

All projects (with the exception of repair and replace) are designed through IPF PDC following the capital projects procedures. The Stormwater Design Standards outline the procedure for post construction control requirements for any project that will disturb more than one acre. This design standard is followed by internal design staff (or by an outside consultant working under the direction of PDC) to design appropriate BMPs for all site projects. Where the impervious quantity is not changing, the criteria is limited to stormwater quality BMPs. When the impervious area is being increased, then the water quality and the infiltration criteria outlined in the standard must be met. The design is sent to the Stormwater Committee to review and approve. The committee then documents the design criteria has been appropriately met by reviewing the designer's documentation for accordance with the established standard. The lead designer then files this documentation with the project design file. For larger projects, the Landscape Services maintenance group will also be involved with the design process to provide input on future operation and maintenance requirements.

Municipal Operations and Maintenance Activities

IPF staff members have developed a stormwater facilities inspection spreadsheet that includes various BMPs and routine inspection and maintenance tasks for each. IPF also maintains a database and interactive map application to document inspection and maintenance dates and labor hours for each BMP. The attribute tables are stored in an internal IPF database. The Stormwater Committee reviews the stormwater controls inspection and maintenance tasks are completed. The committee meets monthly to discuss campus-wide stormwater issues. At those meetings, any inspection findings of import or citizen complaints are discussed. Any necessary changes to the inspection and/or cleaning schedule are made within 30 days.

MSU Landscape Services uses the GLRC Ordinance Committee's manual on "Good Housekeeping and Pollution Prevention for Municipal Activities" as a reference manual. Several of the Source Control BMPs contained in the manual address these items. In addition, the following activities are currently being implemented:

Street Sweeping, Parking Lot, Sidewalk and Bridge Maintenance

Landscape Services is responsible for sweeping streets and parking lots on the MSU campus. All equipment is maintained on a fixed preventative maintenance schedule; streets and parking lots are swept twice per year. Parking structures are cleaned as needed and washed annually or as required. Sweepings are stored in a roll-off bin and hauled to an approved landfill. No street sweepings are composted.

Street sweeping is prioritized in the spring by starting with streets that have a larger amount of debris on them. Staff members then sweep streets and parking areas that are located near commencement activities prior to their completion in early May. From there the remaining roads are completed, beginning with main roads such as Farm Lane and Trowbridge. The next priority is parking lots, beginning with lots that are being line-striped that particular year. The goal is to have all streets swept initially by the end of May, and this is an ongoing project throughout the spring, summer and fall. Streets and parking lots are continuously monitored to keep them clean and safe. If any issues concerning street cleaning are seen, the campus community is encouraged to contact MSU IPF or Landscape Services to report them. Street and parking lots clean. The University does not dewater waste materials, and all street sweeping waste is hauled to the landfill.

Leaves are blown off the roads and back into the lawn area for composting throughout fall on a weekly basis. Leaves are not blown into the Red Cedar River. All organic matter (e.g., pine needles and leaves – no soil or gravel) is composted and re-used on campus.

All sweeping activities are documented. The MSU Stormwater Committee meets monthly to discuss campus-wide stormwater issues. At those meetings, any inspection findings of import or citizen complaints are discussed. Any necessary changes to the inspection and/or cleaning schedule are made within 30 days.

Construction standards are in place for all major construction projects to ensure that good housekeeping practices are followed, including hazardous materials handling, soil erosion and sedimentation control and construction debris control. Pre- and post- audits are conducted by IPF staff on all projects. Each project is assessed on an individual basis, with appropriate best management practices implemented as necessary. MSU maintains three vehicle bridges and three pedestrian bridges. Vehicle bridges are periodically cleaned following the same procedure as street cleaning. The pedestrian bridges have a urethane non-slip coating surface applied to them and are periodically recoated.

All significant maintenance projects including periodic concrete restoration, urethane coating and painting are completed with oversight by IPF following the established Standards for *Construction* that include general requirements for dust control and treatment of stormwater during construction.

Cold Weather Operations

Snow and ice removal on the Michigan State University campus is a major priority of MSU Landscape Services. A delicate balance of maintaining safe conditions while reducing the use of deicing products is an ongoing challenge. With the Red Cedar River running through campus, a significant investment in building structures and a beautifully landscaped campus arboretum,

deicer usage is not preferred but is a necessary strategy to ensure safety. Landscape Services follows EGLE Salt and Brine Storage guidance materials. In addition, over the past several years, the University has implemented changes in salt application practices to better protect surface water supplies. The University is using the Accubrine brine maker, which lessens salt use for deicing. In addition, a campus snow removal plan (which addresses snow storage) is in place and housed at MSU IPF.

Snow is piled in various locations on campus, which are identified each winter by IPF Landscape Services. Staff members choose locations based on available space, ensuring that piles are not located near the river or in the floodplain, and are located away from existing stormwater BMPs and contaminated sites.

No vehicle washing occurs on campus in areas that have the potential to discharge to surface waters. MSU vehicles use the Automotive Services car wash, which discharges to the sanitary sewer. Large MSU trucks that do not fit in the MSU car wash, including Recycling Center and Surplus Store vehicles, are sent to an off-site location for washing.

Managing Vegetated Properties

University employees who apply pesticides and fertilizers are required to possess a valid commercial applicator's license from the State of Michigan. As part of the continuing education/recertification requirements, employees are trained in proper storage, handling and use of pesticides, herbicides, and fertilizers on the MSU campus.

MSU continues to expand areas with tall and intermediate grass within the developed landscape. All ponds and landscape drains are currently surrounded by some type of vegetation. An online campus map currently delineates a buffer zone of irregular width and coverage. Staff members allow for the evolution of natural plant material, supplemented with areas of native wildflowers, pollinators and prairie grasses where appropriate, and have reduced areas of turfgrass on selected areas of campus property. These no-mow zones include educational signs as part of the University's stormwater Public Education Program.

Employee Training

MSU has an online stormwater training program in place. The training program includes the Excal video entitled *Rain Check: Stormwater Pollution Prevention for MS4s.* MSU-specific information is included at the end of the training video, as well as a short quiz.

Employees who are tasked with implementing Good Housekeeping requirements will complete the stormwater training program once during the permit cycle. New staff members will be trained within the first year of employment. The online training program is tracked through the EHS website. University credentials are required to access the training program.

Contractor Requirements and Oversight

Contractor training pertaining to stormwater was incorporated into the Woody Plant Protection training sessions that are regularly conducted by Landscape Services staff members. Project representatives are trained to provide oversight to contractors to ensure that stormwater BMPs are followed. The campus Stormwater Committee reviews the contractor training materials to assess the efficacy of the training program annually.

The Good Housekeeping Action Plan, Timeline and Evaluation Methods are provided below:

Minimum Measure	BMPS	Evaluation Methods	Comments
Pollution Prevention and Good Housekeeping	Identify areas along the river corridor as candidates to install riparian buffer preservation (no mow).	Map of river corridor with buffer areas delineated	
Pollution Prevention and Good Housekeeping	Install Grow Zone Signs	Number of signs installed along the river corridor	
Pollution Prevention and Good Housekeeping	Staff Stormwater Training	No. of staff trained. Freq of training.	
Pollution Prevention and Good Housekeeping	Review existing salt application practices; make changes if necessary	Existing practices reviewed, improvements implemented, number of staff trained	
Pollution Prevention and Good Housekeeping	Sweep/clean University parking lots and streets	Freq of sweeping, amount of material collected	
Pollution Prevention and Good Housekeeping	Clean catch basins on a regular basis and ensure proper disposal of waste materials	Freq of cleaning and amount of material collected.	Waste is handled by a licensed contractor.
Pollution Prevention and Good Housekeeping	Develop stormwater training materials for contractors.		Stormwater information has been incorporated into existing training programs.

Chapter 7 – Total Maximum Daily Load – E. coli in the Red Cedar River

UPDATED APRIL 2024

Section 303(d) of the federal Clean Water Act (CWA) and the United States Environmental Protection Agency's (USEPA) Water Quality Planning and Management Regulations (Title 40 of the Code of Federal Regulations, Part 130) requires states to develop Total Maximum Daily Loads (TMDLs) for water bodies that are not meeting water quality standards. A TMDL was established by EGLE for portions of the Red Cedar River and subsequently approved by the USEPA. A TMDL establishes the allowable level of pollutants for a water body based on the relationship between pollution sources and in-stream water quality conditions. TMDLs provide a basis for determining the pollutant reductions necessary from both point and nonpoint sources to restore and maintain the quality of water resources.

The State of Michigan has officially established the limits for its E.coli TMDL to be a concentration-based standard as follows: "For this TMDL, the WQS of 130 E.coli per 100mL as a 30-day geometric mean and 300 E.coli per 100mL as a daily maximum to protect the TBC use are the target levels for the TMDL reaches for May 1 through October 31, and 1,000 E.coli per 100mL as a daily maximum year-round to protect the PBC use."

Procedure for identifying and prioritizing BMPs currently being implemented or to be implemented during the permit cycle to make progress toward achieving the pollutant load reduction requirement the TMDL.

The MSU Stormwater Committee reviewed the EGLE document entitled *Total Maximum Daily Load for E. coli in Portions of the Red Cedar River and Grand River Watersheds* as well as the *Red Cedar River 319 Watershed Management Plan*, which was approved by EGLE and USEPA in 2015, to set priorities for the *E. coli* TMDL implementation. Available monitoring data was also reviewed. The committee meets on a monthly basis, annually assesses progress in meeting TMDL requirements, and directs management strategies to address sources and causes of bacterial loading.

Monitoring conducted by the Ingham County Health Department and the 319 watershed project showed that bacteria were present during both dry and wet weather events throughout the watershed. Pollution presence during certain weather conditions can be indicative of the sources of the pollution. Based on work in the mid-Michigan area and elsewhere, dry weather sources of *E.coli* throughout the Red Cedar River Watershed may potentially be attributed to such things as leaky septic tanks, illicit connections, livestock, wildlife and regrowth of bacteria. Wet weather sources of *E.coli* are often associated with overland runoff. Source tracking in the Red Cedar 319 project showed the presence of both equine and bovine DNA in a majority of the subwatersheds analyzed.

The campus storm drain system discharges to the Red Cedar River, as delineated in the 319

watershed plan. Potential sources of *E. coli* and current and/or planned best management practices to reduce bacterial loading to the river are summarized in the table below.

Potential Source of <i>E. coli</i> Pollution in Red Cedar River	Campus Best Management Practices	Responsible Party
Wildlife/waterfowl	 Riparian buffers Educational signage 	 Landscape Services MSU-IWR
Pet waste	 Public education materials to encourage pet owners to properly dispose of pet waste 	· MSU-IWR · GLRC
Livestock	 Comprehensive Nutrient Management Plan(s) for South Campus Farms Incorporation of manure during application No manure application on frozen ground Buffer strips/grassed waterways around inlets Covered manure storage. 	 AgBioResearch and South Campus Farm staff members
Illicit Discharges	IDEP implementation, including ongoing <i>E.</i> <i>coli</i> monitoring	• Environmental Health and Safety
South Campus Septic Systems	 Regular maintenance/pumping Opportunistic elimination of onsite septic systems Updated database Recordkeeping 	· AgBioResearch

List of Prioritized BMPs currently being implemented or to be implemented to make progress toward achieving pollutant load reductions:

Monitoring plan for assessing the effectiveness of the BMPs currently being implemented or to be implemented, in making progress toward achieving the TMDL pollutant load reduction requirement, including a schedule for completing the monitoring.

IDEP sampling will continue in the new permit cycle. Those activities include low-flow assessment and sampling. *E. coli* is among the parameters sampled when flow is present under low-flow conditions (see Chapter 3).

MSU will also continue to participate in the ongoing sampling and monitoring program conducted by the Ingham County Health Department (ICHD). The ICHD currently samples at 10 sites along the Red Cedar River, including sites at S. Hagadorn Road; Farm Lane Road; S. Harrison Road; and Kalamazoo Street. Sample results are available online. Data from the sites at the eastern- upstream end of campus (S. Hagadorn Road) and the western-downstream end of campus (Kalamazoo Street) may provide some indication of the effect that discharges from MSU and the City of East Lansing have on the overall *E.coli* contributions to the Red Cedar River.

In the previous permit cycle, along with this continued in-stream weekly monitoring during the recreation season, wet-weather, end-of-pipe sampling was conducted within five subwatersheds on the MSU campus: the drainage areas for outfalls 33, 37, 41, 42, 53. Those subdistricts encompass the campus academic core with continued development and expansion. In addition, subdistrict 53 includes drainage from the south campus farms area. Together, these subdistricts represent 78% of the main campus land area (See Appendix 9).

Wet weather sampling was conducted at these priority outfalls in 2020 and 2024. An additional round of wet weather sampling within the same five subwatersheds will be conducted once during the new permit cycle, which will run from Oct. 2024 – Oct. 2027.

Per EGLE, wet weather sampling should focus on the first flush within the first 30 minutes if possible but not longer than the first 60 minutes of a rain event. Also per EGLE, analysis must occur within six hours of collection of the sample.

If the level of *E.coli* found in an individual discharge exceeds the partial body contact limit (1,000 *E.coli* per 100ml), the subdistrict will be resampled and analyzed in further detail. The resampling will be performed during a wet-weather event within one year of the original sampling date. The follow-up sample will be taken from the same location. Microbial source tracking may be used to identify the source(s) of the bacteria.

The information gathered from the sampling and evaluation of results will help the MSU Stormwater Committee assess the effectiveness of the campus *E. coli* reduction BMPs. Changes to the management strategies will be made based on the sampling results in order to ensure progress toward achieving the required TMDL pollutant load reductions.